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3	Hearing Aid Dispensers Advisory Committee Meeting
4	Department of Consumer Affairs
5	1625 North Market Blvd., 2 <sup>nd</sup> Floor
6	El Dorado Conference Room, Suite N-220
7	Sacramento, CA 95834
8	April 24, 2008
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10	<u>Meeting Minutes</u>
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12	Agenda Item I-Roll Call
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14	Mr. Sager called the meeting to order at 11:10 a.m.
15	Ms. Crawford took roll call & a quorum was established.
16	Mr. Robert Puleo was present in Ms. Yang's absence.
17	Advisory Committee Members:
18 19	Advisory Committee Members: Randall Sager
20	Deane Manning
21	Judith Horning
22	Marta Carrera
23	Juanita Sendejas-Lopez
24 25	Deobrah Martin
26	HADB Staff Present:
27	Linda Shaw
28	Yvonne Crawford
29	Debbie Newcomer
30	Angie Bigelow
31 32	Agenda Item II- Approval of the December 13,
	• •
33	2007 Meeting Minutes
34 35	Mr. Sager asked for any changes to the December 13 minutes.
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Mr. Manning stated that on page three, second paragraph, he didn't think the "Therefore, applicants" sentence was clear, & should be removed. Also on page four, first paragraph, also should be removed.

Mr. Manning also indicated that Agenda Item VII, Consumer Outreach, second to the last page, information about rebate coupons should be removed from minutes as well.

Discussion pursued & all agreed that all questioned items should be removed from minutes.

Ms. Horning asked, if on page three if a trainee left the profession for a significant amount of time does the law allow for a hold or suspend to be placed on the license, and can they notify the bureau?

Mr. Sager stated that the law said allows for inactive status.

Ms. Crawford said inactive status only applies to permanent licensees, that it was not an option for a trainee. If a trainee stops working with a supervisor, the trainee or supervisor must notify the Bureau in writing, & we will suspend their license. If the trainee obtains a new supervisor & proper documents & fees are received their license will be reactivated for the remaining time. We have found that when a trainee leaves & comes back to the profession, there is a need for additional training.

Ms. Dobbs stated on page six, 11<sup>th</sup> line change "there" to "their". Also, on page seven, 2<sup>nd</sup> paragraph, "Complaint Medication" should be "Complaint Resolution", & should be "handles" not "mediates".

Ms. Martin indicated on page eight, that the guidelines she was speaking of was a service that could let people know about updates on the web.

Ms. Hunter stated that on page four, what she was saying was: many other licensing groups or programs, accredit schools so it is a school accreditation process, allowing an individual to get training

- under the creditation process of the school, not the individual to get a temporary license such as hearing aid dispensers.
- 3 A motion to accept minutes as revised was made by Ms. Sendejas-
- 4 Lopez. A second by Ms. Carrera. Minutes passed as revised.

It was suggested that page & perhaps line numbers be added to future minutes.

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## Agenda Item III-Bureau Update

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### A. Board/Bureau Annual Conference

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Mr. Puleo told briefly about an event planned by the Department of Consumer Affairs. He introduced Sara Boire, Special Assistant to the Director, & she explained in more detail about the upcoming conference, to be held November 17-21, 2008 in Los Angeles. The conference is a Department of Consumer Affairs event for all Boards & Bureaus to meet in one location & get to know each other, & attend other Board or Committee meetings within DCA. The conference was scheduled around Legal Counsel's scheduling.

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There will be three different sessions to attend (workshops) & two panel discussions, in addition to Board/Bureau Advisory meetings. Panel discussion will be on Wednesday. 1) Board Development workshop is designed to help board members to be better members, tools that are needed to conduct business. 2) Professional Licensing and Enforcement will look at enforcement needs, licensing requirements, education. 3) Consumer trends & issues will address what trends & issues are facing consumers; such as identity theft, unlicensed activity. How can we empower consumers to make better choices? It will be attended by the Better Business Bureau, & Attorney General, & is open to the public & consumer advocates as well. All Board & Committee meetings will be scheduled for Tuesday or Thursday enabling all to stay for Wednesday activities. Free shuttle from LAX, Westin LAX is hotel. They will arrange all accommodations (hotel and conference rooms); we will need to let them know what we need. There will be a reception Wednesday evening, to network. Information will be sent out to keep us informed. All information

- should be finalized by early June. There are no fees for the conference.
- 3 Ms. Crawford said that she had polled the Committee for the
- 4 November 18 & 19, and that all except Mr. Manning could attend.

### B. <u>Budget</u>

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Mr. Puleo reported a reserve of 16.2 months & said he thinks reserves will go down over the next two years, but reported that spending is down this year. Possibility of a fee increase in the future, but for now everything is okay.

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Ms. Horning read that fines were not counted as revenue & wondered why?

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Mr. Puleo explained that fines are considered restitution & enforcement is very expensive. We don't want boards & bureaus trying to supplement their budgets with fines.

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## C. <u>Introduction of New Manager</u>

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Mr. Puleo introduced Linda Shaw as the new manager for the Bureau.

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Agenda Item IV-Proposed Statue & RegulationChanges

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Ms. Crawford explained that the proposed statute & regulation changes came about as a result of issues that have come up during the Complaint Resolution process.

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A. Responsibility of Owner or Manger for Aid Fitted & Sold on Premises (B & PC Section 3367)

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Current law provides that a hearing aid dispenser who is the owner, manager, or franchisee is responsible for the adequacy of the fitting or selling of any hearing aid fit or sold by any licensee at that location but does not address the adequacy of their advertising. Additionally, current law does not address non-licensee owner responsibilities.

The purpose of this change in statue is to expand owner responsibility to include advertising & to make non-licensee owners accountable for laws & regulations of the chapter. We get many complaints every year related to advertising. The advertising doesn't include who is responsible for the ads. Staff must spend a lengthy amount of time researching who actually is responsible for the ad. In order to expedite the resolution process of complaints, we would like someone to be responsible for the advertising, so a consumer would know whom to contact, & resolution of complaints would be easier if the person responsible for the ad was included. 

Ms. Peffers asked if just wanted point of contact.

Ms. Crawford responded that in order to resolve issues we need a point of contact.

Mr. Puleo said we want the businesses to take responsibility for advertising (Walmart/Costco). We're not giving licensee authority to violate the law; they're still responsible for abiding by law. When larger companies do advertising on a national level, an individual working for them doesn't have much control over that. Right now we can't do much of anything. With this change we could say this violates advertising. This would give us statutory authority.

Ms. Martin questioned terminology of "compliant vs adequate" adequate might not be appropriate for advertising.

Ms. Crawford will take out "advertising" from the draft proposed language, & will add "& compliance with existing advertising laws & regulations" at the end of the sentence.

Ms. Peffers questioned adding to the last sentence after "extent as" add "provided by law".

Mr. Manning made motion to accept with changes. Ms. Carrera seconded the motion. Motion carried.

B. Sales Receipts (B & PC Section 3365)

- Ms. Crawford introduced a possible statue change that would require
- dispensers to give consumers receipts for all services performed.
- Bureau & Complaint Resolution staff have found that complainants do
- 4 not have records/documentation of services provided. Therefore
- 5 without documentation to substantiate the allegations, the Bureau,
- 6 many times, is unable to resolve the complaint or to take
- administrative action. Current law requires a licensee to deliver to the
- 8 purchaser, upon the consummation of a sale of a hearing aid, a
- 9 written receipt but does not require additional receipts or
- documentation for adjustments, replacements, or repairs.

Mr. Puleo said if the licensee isn't keeping good records, its the consumer's word against the licensees.

Ms. Peffers said if the licensee is not keeping good records, then the consumer would win by default.

Mr. Manning wanted to know what complaints were for? They should have receipt, which lists the Song-Beverly.

Ms. Crawford said it gets complicated when tolling is involved. It's hard to determine when that 30-days starts & stops without documentation.

Ms. Peffers said she'd never heard of tolling, & thinks Song-Beverly is rather vague. An explanation is needed of when exactly is the completion of fitting? Wanted to know what the problems were, & thinks that documentation would be a nightmare. She would like to know what the complaints were about.

Mr. Manning says it would be hard pressed to imagine that tolling means 28 days after purchase, customer has fitting, then another 30 days, comes in 28 days later, could go on for five years. Said Attorney General said, "people need to be reasonable". He didn't agree that tolling could continue for five years & that is unreasonable. His interpretation was if a consumer comes in for adjustment that didn't stop the clock. If it went to manufacturer, that stopped the clock. Completion of fitting (start of 30 days) is first time they get hearing aid. Consumer has 30 days from then. If doesn't fit, then that's not "delivered".

Ms. Crawford stated that the tolling of Song-Beverly was addressed at the last meeting, when we were proposing changes to the consumer brochure. The Bureau agreed at the last meeting, to look for any legal opinion on tolling & was unable to find anything that addressed tolling. The Bureau would like to pursue other ways to protect the consumer. One option would be to come up with a definition of "completion of fitting".

Mr. Sager says that amount of documentation that is required is going to be catastrophic for every visit, even if it's just to get wax out of the hearing aid. This doesn't protect consumer; it will take dollars out of the consumer's pocket.

Ms. Martin said she's never been offered a refund on anything after 20 years of wearing hearing aids, & has worked with many dispensers/audiologists. She was offered to have it fixed. She's never been charged for adjustments, & she wouldn't have wanted to keep track of it. Be careful not to put to many burdens on audiologists or dispensers. You don't create a new policy just because someone isn't following old policy. She said it seems like you're punishing a larger group that is following the proper policies. There is a difference between protecting consumers & requiring business to keep records.

Mr. Puleo said the dilemma is that those dispensers that aren't reputable, that are cheating consumers, & we don't necessarily have all the tools to prove anything. If a consumer doesn't have any documentation, it's hard to prove that the dispenser did or didn't do what they were supposed to do.

Ms. Horning says doctors are responsible for adequate records, that this is true in any profession.

A member of the public, Collette Noble, who has a cochlear implant & hearing aid, stated lack of understanding and misunderstanding is very common with group that need hearing aids. A simple way of keeping records would be to have a card that can be stamped when the consumer/client goes in for a visit.

Ms. Horning stated now you would be making a consumer/client responsible for record keeping, & that has shifted the responsibility to the client. Thinks it would be very difficult to discipline a dispenser if a client doesn't have a receipt.

Mr. Ivory stated Song-Beverly is vague.

Mr. Puleo says a receipt is giving a tool to consumer/client.

Ms. Peffers said we are required to keep records. If the records are there, it is going to show any visits. Agrees with Ms. Martin if this is happening you're going to have more than one complaint. Huge administration responsibilities, HIPAA, mountains of paper, all this will create less time to see patients, & dispensers will have to raise cost of hearing aids. Ms. Peffers says most of the consumers do document their visits.

Ms. Carrera asked what type of complaints was coming in? Stated if we just have one person's word against the other, we don't have sufficient evidence to substantiate a violation.

Mr. Sager said 80-90% of services done on a daily basis are not charged to the consumer.

Ms. Sendejas-Lopez asked on annual basis how many complaints the Bureau received on this issue? 100?

Ms. Crawford didn't know the exact number but thinks that it is lower than the number regarding advertising complaints. That could be due to education regarding advertising issues, and so licensees are more aware now. Consumer complaints are increasing & the majority of complaints are related to refunds. We don't mean to penalize the licensee, but this information would help substantiate the claims that are coming in.

Ms. Sendejas-Lopez would like to know the number before she voted on something like that. Are the complaints professional or consumer?

Ms. Carrera says when unfamiliar & new to getting a hearing aid, & 1 unless you're consumer oriented you might not know what to ask or 2 to do. 3 4 Mr. Manning said tolling issue might help decide this whole thing. 5 6 Ms. Dobbs says we need to define completion of fitting, before we 7 can continue with this. Perhaps Yvonne can get more information at 8 next meeting, types of complaints, specific examples of situations 9 where we haven't been able to take action. Maybe some compromise 10 language can be developed. 11 12 Ms. Peffers wanted to know how many of those are repeat offenders. 13 Are there three same offenders doing same thing over & over or 15 14 doing it once each? 15 16 Mr. Ivory said that the owner of a franchise or business, are 17 responsible for what happens. 18 19 Mr. Sager said we should table this issue, to come back to next 20 meeting. We need subcommittee to come up with definition of 21 completion of fitting. 22 23 Mr. Puleo said need subcommittee with dispensers & consumers. 24 25 Mr. Manning says Attorney General's opinion might be very helpful. 26 27 Ms. Crawford & Ms. Dobbs said the opinion didn't address that issue. 28 Ms. Dobbs said it spoke about whether a dispenser could charge for 29 adjustment, obligation to provide refund for hearing aids, but didn't 30 talk about tolling. Did say if after 30 days, consumer is not happy, 31 dispenser will have to refund money. 32

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Mr. Sager, Mr. Manning, & Ms. Martin will be on the subcommittee to come up with a definition of completion of fitting.

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Mr. Ivory would like HHP & CAA to also be involved with definition as well.

Ms. Crawford was told HHP & CAA could attend, but the Bureau must make a public notice.

## C. Advertising (CCR Section 1399.127)

Ms. Crawford explained that, problems in advertising involving large (national) companies, placing ads but no name of contact person was listed in the ad. Often times, it is hard to contact anyone regarding the ad if a complaint is submitted. National companies (Walmart/Costco) have a variety of sites & locations & the Bureau doesn't know whom to contact regarding advertising. It is difficult & time consuming to connect with the person responsible for the advertisement when get we get a complaint. If we got a complaint about Sears in Concord, our records would pull up Randy, & he might not know anything about the ad. Therefore, whom do we lodge the complaint against? Possibly listing the name & phone number of a contact person responsible for advertising might be helpful.

Ms. Peffers thought two separate phone numbers would be confusing to the majority of seniors. Thinks that perhaps we need to license facilities & locations, not just people. With previous issue that came up, sounds like need to license facilities, and it would solve both issues.

Member of the public (Collette) said the majority of people calling in would have hearing loss & suggested a TDD or relay number be listed in the advertisement.

Mr. Manning mentioned expense of advertising and would be expensive to change things for disclaimer.

Mr. Manning suggested we do same with this issue & talk more later, or have further discussion.

Mr. Sager thought everyone wanted to be involved in this.

Ms. Sendejas-Lopez suggested these are important issues, and should be addressed separately. She didn't think one group with two meetings to discuss issues regarding certification of locations, definition of completion of fitting, & Song-Beverly should be done in

1 2	same day. Mr. Sager, Ms. Carrera, Ms. Martin, & Mr. Manning volunteered to work on committees.
3 4 5	Mr. Manning made motion for two issues at one meeting & Ms. Sendejas-Lopez seconded the motion.
6 7	Mr. Puelo said there is a lot to cover in one day.
8 9 10	Ms. Hunter said you could have meetings, hold more of discussion, informal process. You don't need to use Robert's Rules of Order.
11 12 13	Mr. Ivory thinks the issues should be tackled separately. Let's get a good definition.
14 15	Ms. Dobbs wondered if the budget would allow for two meetings?
16 17 18	Mr. Puleo said we want to be efficient about this. Do we want to devote eight hours to this?
19 20	Mr. Sager said this is two separate meetings, amendment to motion.
<ul><li>21</li><li>22</li><li>23</li></ul>	Vote taken. Ms. Sendejas-Lopez opposed; stating she thinks with the issues she's hearing it will require a lot more time. Motion carried.
<ul><li>24</li><li>25</li><li>26</li></ul>	Ms. Crawford asked if there were any questions about Frequently Asked Questions related to advertising?
27 28 29 30 31	Mr. Sager asked about the term Audioprothologist. Mr. Manning & Ms. Peffers explained the requirements, which includes, schooling, time, qualifications, & explained what the title actually means. It's an accredited program & credential, not a certification.
32 33 34	There was no opposition to the Frequently Asked Questions & Ms. Crawford indicated they would be posted on website.
35 36 37	D. Notification of Closure of Business (B& PC Section 3362)
38 39 40	Ms. Crawford stated there has been a recent increase in consumers contacting the Bureau regarding closure of hearing aid offices, & not being directed to another office or provider for follow-up services.

Because we are not requiring them to notify us, we are unable to contact them. A statue change would require licensees or business owners to promptly notify the Bureau & consumers of closure & provide contact information.

Mr. Puleo wanted to know how many complaints/inquiries we're getting?

Ms. Crawford responded she didn't think the numbers were huge, but it affects many, many people. Only sometimes can we find them & work through the issues.

Ms. Peffers says that again licensing the location might solve this problem.

Mr. Manning says many have been through this, but every time he's seen this type situation happen the manufacturers & dispensers get together & tried to solve problems. Suggested to table until the next meeting.

## E. Non-Licensee Owner Requirements (B& PC Section 3367)

The question was asked about how the Bureau could hold a non-licensed manager responsible? Can you fine them? What can you do? Also, who would transfer records, & custodian of records? It was suggested that we look for examples in other professions, & address at the next meeting.

# Agenda Item V-Roll Newsletter Update

Ms. Crawford commented on cost of copying & mailing of a newsletter, which would be about \$944 per mailing for all active dispensers & trainees.

Ms. Hunter said that HHP pays \$700 for bulk mailing and \$1900-\$2400 for glossy paper. She suggested that we consider mailing our newsletter with another organization's newsletter to help lower our cost.

## Agenda Item VI-Consumer Outreach

Ms. Crawford reported on several outreach events, Continuing
Education courses that have been attended by the Bureau & the
Consumer Brochure.

There was discussion from Mr. Ivory regarding wording & terminology and the phrase "Have you been diagnosed with a hearing loss?" Also discussion ensued regarding "See a physician or audiologist to have your hearing tested". Consensus was to add hearing aid dispenser, after audiologist.

Mr. Manning made motion & Ms. Carrera seconded the motion.
 Motion carried

# Agenda Item VII-Examination Update

Ms. Newcomer reported on the February 2, 2008, Practical Exam at Sacramento State, & of the 50 candidates 43 passed the test. She also mentioned that training had been held in April for nine new examiners in San Diego area. The August 2, 2008 exam in San Diego had to be cancelled, due to the Communication Clinic moving. The Bureau is looking into the possibility of a new location for upcoming Practical Exams.

She also reported that there was only one more workshop for the year (Written Exam Development Workshops). Office of Exam Resources will have one workshop September 18 & 19, 2008, for the Practical Exam. The purpose of the workshop is to present suggestions by the examiners that work the exams, regarding any problems that have been noticed with the exam this year.

Agenda Item VIII-Future Advisory Committee Meetings

36 August 28, 2008 & the new date in LA of November 18 & 19, 2008.

1	Agenda Item IX-Public Comment
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3	None
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5	Agenda Item X-Adjournment
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7	The meeting adjourned at 2:05 p.m.
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